

The Economic, Energy, and CO₂ Emissions Impacts of Proposed 2017-2025 Vehicle Fuel Economy Standards in the United States

Valerie J. Karplus & Sergey Paltsev

Joint Program on the Science and Policy of Global Change

Massachusetts Institute of Technology

Transportation Research Board 2012 Annual Meeting – Session 283

January 23, 2012

Washington, DC

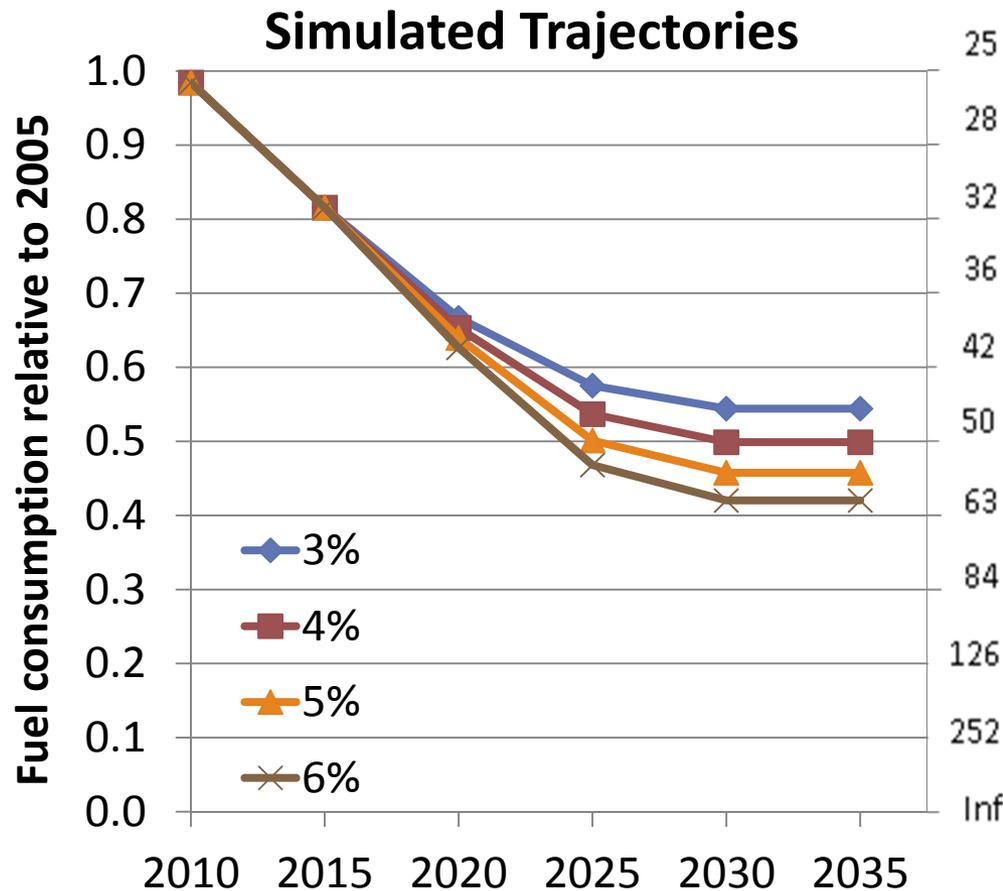


MIT JOINT PROGRAM ON THE
SCIENCE AND POLICY
of **GLOBAL CHANGE**

Overview of this presentation

- 1) **Background** – U.S. fuel economy / CO₂ regulations through 2025
- 2) **Method** – Energy-economic model with detailed representation of vehicle efficiency options and costs
 - Consider sensitivity to high / low vehicle tech cost
- 3) **Results** – Assess economic, energy, and CO₂ impact of regulations
 - Fuel economy standard at different levels of stringency
 - Adding a tax to fuel economy standard
- 4) **Conclusions**

Which target trajectory should be chosen for the 2017-2025 new vehicle new vehicle CAFE Standard?



Impacts:

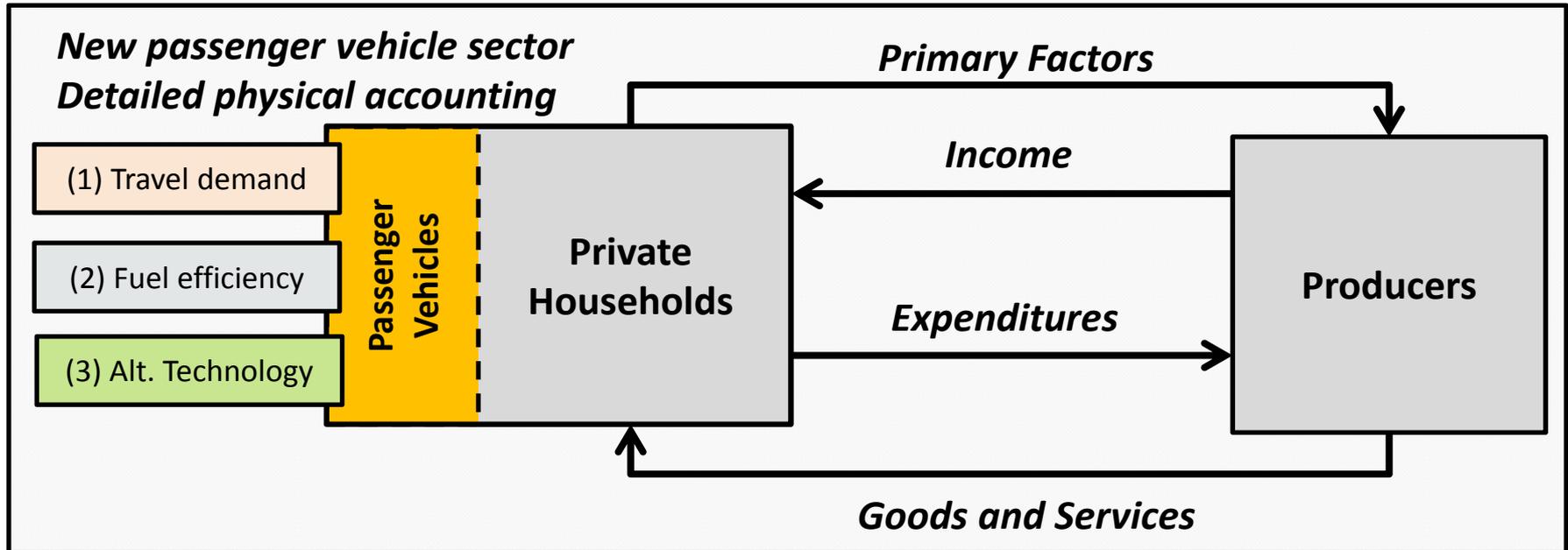
- Gasoline reduction
- CO₂ emissions
- Economic welfare
- Average cost of fuel use and CO₂ emissions

Sensitivity to:

- Advanced technology cost
- Fuel tax

Model framework

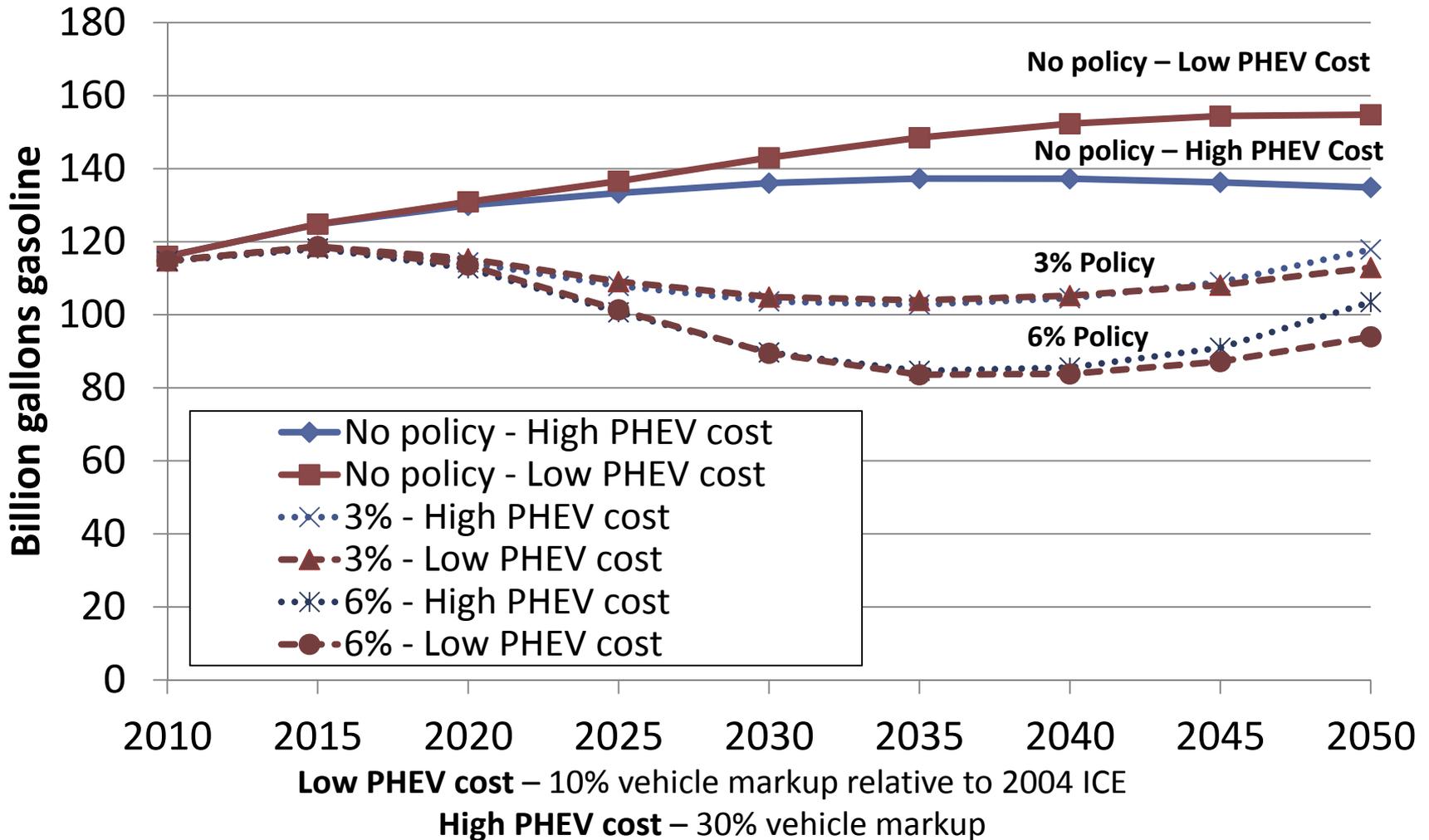
The MIT Emissions Prediction and Policy Analysis Model



EPPA-HTRN

- Multi-sector, multi-regional computable general equilibrium model
- Technologies compete based on cost
- Prices are determined inside the model
- Can apply policies, e.g. cap-and-trade, fuel tax

The plug-in hybrid electric vehicle (PHEV) technology cost assumption can strongly affect the baseline



Impact on vehicle-miles traveled (VMT) depends on target stringency, PHEV cost scenario

(1) Scenario Name	(2) FE % increase year-on-year	(3) PHEV cost	(4) % change VMT in 2030
0% – Low	No Policy	L	N.A.
3% – Low	3	L	0.2%
4% – Low	4	L	-0.1%
5% – Low	5	L	-0.8%
6% – Low	6	L	-2.1%
0% – High	No Policy	H	N.A.
3% – High	3	H	0.6%
4% – High	4	H	0.4%
5% – High	5	H	0.0%
6% – High	6	H	-0.8%

Three important effects:

- **Baseline VMT – affected by PHEV cost**
- **Fuel price per mile decreases**
- **Vehicle capital cost increases**

Model captures combined effect.

Higher PHEV adoption in all low PHEV cost cases, reduces role of ICE improvement

(1) Scenario Name	(2) FE % increase year-on-year	(3) PHEV cost	(4) % change VMT	(5) 2030 % PHEV in new VMT	(6) 2030 new ICE on-road mpg
0% – Low	No Policy	L	N.A.	10.3%	23.0
3% – Low	3	L	0.2%	22.6%	29.1
4% – Low	4	L	-0.1%	23.2%	31.1
5% – Low	5	L	-0.8%	23.6%	33.4
6% – Low	6	L	-2.1%	23.9%	36.2
0% – High	No Policy	H	N.A.	0.3%	23.0
3% – High	3	H	0.6%	16.3%	30.4
4% – High	4	H	0.4%	16.8%	32.5
5% – High	5	H	0.0%	17.1%	35.1
6% – High	6	H	-0.8%	17.4%	38.0

Low PHEV cost

- Higher PHEV adoption to meet standard
- ICE improves less

High PHEV cost

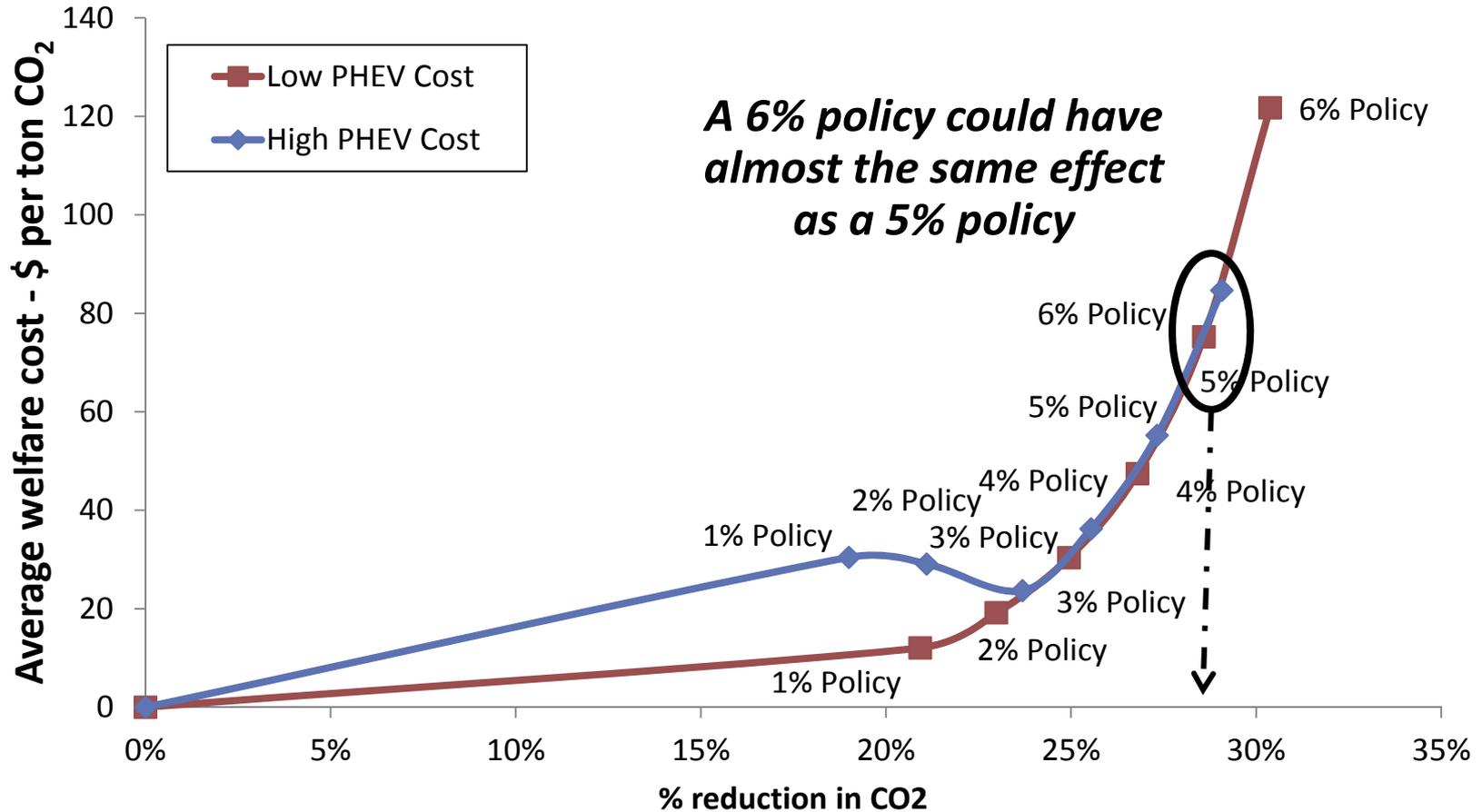
- Lower PHEV adoption to meet standard
- ICE improves more

Measured impacts of regulation strongly depend on the baseline case assumptions

(1) Scenario Name	(2) FE % increase year-on-year	(3) PHEV cost	(4) % change VMT	(5) 2030 % PHEV in new VMT	(6) 2030 new ICE on-road mpg	(7) Cumulative CO ₂ emissions 2010-2050 (bmt)	(8) Cumulative CO ₂ reduced 2010-2050 (bmt)	(9) Cost per year 2010-2050 (NPV dis. \$2004 billions)	(10) Cumulative welfare loss (NPV dis. \$2004)
0% – Low	No Policy	L	N.A.	10.3%	23.0	60.6	N.A.	N.A.	N.A.
3% – Low	3	L	0.2%	22.6%	29.1	45.6	15.0	9.8	-0.16%
4% – Low	4	L	-0.1%	23.2%	31.1	43.9	16.7	17.3	-0.27%
5% – Low	5	L	-0.8%	23.6%	33.4	42.2	18.5	30.0	-0.47%
6% – Low	6	L	-2.1%	23.9%	36.2	40.4	20.3	53	-0.84%
0% – High	No Policy	H	N.A.	0.3%	23.0	57.0	N.A.	N.A.	N.A.
3% – High	3	H	0.6%	16.3%	30.4	45.9	11.1	8.5	-0.13%
4% – High	4	H	0.4%	16.8%	32.5	44.3	12.7	13.6	-0.21%
5% – High	5	H	0.0%	17.1%	35.1	42.8	14.2	21.9	-0.35%
6% – High	6	H	-0.8%	17.4%	38.0	41.2	15.8	36.5	-0.58%

CO₂ reduction and welfare loss due to policy increase with target stringency, magnitudes affected by low cost PHEV assumption.

Average welfare cost of regulation in 2025



Should CAFE be combined with a tax?

Again baseline and role of vehicle/fuel costs matter

Scenario Name	FE % increase year-on-year	PHEV cost*	% change VMT in 2030	2030 % PHEV in new VMT	2030 new ICE mpg	Cumulative CO ₂ emissions (bmt)	Cumulative CO ₂ reduced (bmt)	Cumulative welfare loss (NPV dis. \$2004)
0% – Low	No Policy	L	N.A.	10.3%	23.0	60.6	N.A.	N.A.
5% – Low	5	L	-0.8%	23.6%	33.4	42.2	18.5 	-0.47%
5% – Low – T	5% + Tax	L	-0.1%	23.7%	33.4	42.5	18.1 	-0.38%
0% – High	No Policy	H	N.A.	0.3%	23.0	57.0	N.A.	N.A.
5% – High	5	H	0.0%	17.1%	35.1	42.8	14.2 	-0.35%
5% – High – T	5% + Tax	H	-0.8%	17.1%	33.4	41.9	15.1 	-0.52%

Tax in Low PHEV cost CAFE scenario reduces cost effectiveness (average cost per ton CO₂ reduced).

Tax in High PHEV cost CAFE scenario increases cost effectiveness.

Tougher standards are not always better

Need to consider systems-level feedbacks

- In the case of a vehicle fuel economy standard (CAFE), average cost of reductions in gasoline or CO₂ may be lowest for less stringent policies under consideration.
 - Important to pay careful attention to the marginal cost of fuel economy/CO₂ improvements.
- Baseline matters—may be very different depending on technology cost.
- Adding tax to CAFE can raise / lower cost effectiveness.
 - Depends on baseline, role of fuel/vehicle cost per mile.

Thank you!

Special thanks to:

Dr. Sergey Paltsev

Prof. John Heywood

Dr. Mustafa Babiker

MIT Joint Program

Sloan Automotive Laboratory

For further information, please contact:

Valerie Karplus (vkarplus@mit.edu)

Web site: globalchange.mit.edu



MIT JOINT PROGRAM ON THE
SCIENCE AND POLICY
of **GLOBAL CHANGE**